April 14, 2020

The Honorable James Inhofe
Chairman, Senate Armed Services Committee
205 Russell Senate Office Building
Washington, DC 20510

The Honorable Jack Reed
Ranking Member, Senate Armed Services Committee
728 Hart Senate Office Building
Washington, DC 20510

The Honorable Adam Smith
Chairman, House Armed Services Committee
2264 Rayburn House Office Building
Washington, DC 20515

The Honorable Mac Thornberry
Ranking Member, House Armed Services Committee
2208 Rayburn House Office Building
Washington, DC 20515

Dear Chairman Inhofe, Ranking Member Reed, Chairman Smith, and Ranking Member Thornberry:

The undersigned organizations urge you to oppose the Department of Defense’s proposal to alter the Freedom of Information Act (FOIA) through the National Defense Authorization Act for fiscal year 2021. The Pentagon’s proposed language would undermine FOIA by creating an unnecessary and overbroad secrecy provision at odds with the law’s goal of transparency and accountability to the public. The department’s proposal to exempt from disclosure “information on military tactics, techniques, and procedures, and of military rules of engagements” would create a carve-out for much of the unclassified information and documents created by the Pentagon, the largest executive branch agency with the largest discretionary budget. Because of the potential long-lasting effects on the public’s access to information, we urge you to reject this proposal.

This marks the sixth time the Pentagon has attempted to include the exemption, in various forms, since 2011. Each time, our community has sounded the alarm and pointed out that the department’s justification for the exemption does not include any indication

that this language is necessary or that existing limits on disclosure have not sufficiently
protected the effectiveness of military operations. This holds true for the Pentagon’s
current attempt. Moreover, the department repeatedly proposes these fundamental
changes to FOIA absent robust consideration and input from the committees with
jurisdiction over FOIA and FOIA-related issues.

According to the Defense Department, it is asking for the expanded exemption because of
concerns about giving potential adversaries advance knowledge of certain information,
but this concern is already addressed by FOIA, which exempts “properly classified”
national defense information from disclosure. Further, the department’s proposed
language could be used to conceal information about the military’s interrogation and
treatment of prisoners; its handling of sexual assault complaints; its oversight of
contractors; and other matters of compelling public interest.

The Department of Defense, and all federal agencies, already have broad and proper
authority to withhold classified information under FOIA exemption one, and to withhold
unclassified information under a variety of other statutes.

According to Department of Justice FOIA data, the Defense Department is already
performing poorly by almost any metric. In fiscal year 2019, the Pentagon’s FOIA
backlog was at a 11-year high. Full denials of FOIAs citing exemptions are at a five-year
high. The department recently sought to classify its Future Year Defense Programs
spending projections, a move criticized by many lawmakers across the political
spectrum.

3 Letter from POGO et al. to leadership of House and Senate Armed Services Committees urging them to
reject an attempt to expand DOD’s FOIA exemptions unnecessarily, June 26, 2017.
https://www.pogo.org/letter/2017/06/civil-society-opposes-dods-requested-foia-expansion-again/

4 “Section-by-Section Analysis” and Department of Defense Legislative Proposal, published by


https://www.foia.gov/data.html

7 Scott Maucione, “DoD plan to classify spending plans gets thumbs down from almost everyone,”
There is widespread agreement, including among some within the Defense Department, that there is a troubling tendency toward secrecy in the Pentagon. As four-star general John Hyten told an audience earlier this year, “we’re just so overclassified it’s ridiculous, just unbelievably ridiculous.”\(^8\) For example, until three years ago, the Department of Defense Office of Legal Counsel routinely released its legislative proposal to Congress, but now the public must rely on leaked copies to know what the department is asking Congress for.\(^9\) Similarly, this year’s proposals to weaken post-government lobbying laws for senior Pentagon officials would keep influence-peddlers out of public view.\(^10\)

Excessive, reflexive secrecy about completed military operations could also harm the troops themselves, as exemplified by news reports that show soldiers’ health care was compromised by the military’s failure to acknowledge their exposure to chemical weapons in Iraq.\(^11\) The FOIA exemption in the Pentagon’s current legislative proposal appears intended to effectively overturn the 2011 Supreme Court decision in Milner v. Navy, which properly narrowed the interpretation of FOIA’s second exemption to cover only information about internal personnel rules and practices of an agency.\(^12\) This forced agencies to stop using that exemption to over-withhold information simply because it was used to instruct agency employees in the course of their jobs.

Our community shares the goal of ensuring that information that needs to be withheld to protect the safety of our troops and strategy of our military operations is not disclosed, but the Pentagon’s current proposal is not the way to do so. We cannot support the proposed language, but we encourage the Defense Department to work with the

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committees of jurisdiction over FOIA to address the outstanding concerns and accomplish those mutual goals without codifying language that could be easily abused to keep the public and Congress in the dark about our military.

Sincerely,

American Civil Liberties Union
Americans for Prosperity Foundation
Campaign for Liberty
Cause of Action Institute
Center for Civilians in Conflict
Citizens for Responsibility and Ethics in Washington
Defending Rights & Dissent
Federation of American Scientists
Government Accountability Project
Government Information Watch
National Religious Campaign Against Torture
National Security Archive
National Security Counselors
National Taxpayers Union
No More Guantanamos
Open The Government
Peace Action
Project On Government Oversight (POGO)
Public Citizen
Republican Liberty Caucus
Society of Professional Journalists
Taxpayers for Common Sense
The Rutherford Institute
Union for Reform Judaism
Win Without War